

# School-based healthcare: Working group materials



#### January 29, 2018









Governor's Office of Health Transformation

# Objectives for today's discussion

| C                                                                                               | X                       |                                    |  |  |
|-------------------------------------------------------------------------------------------------|-------------------------|------------------------------------|--|--|
| Objectives                                                                                      | Time                    | Facilitation                       |  |  |
| Share progress to date and program objectives                                                   |                         |                                    |  |  |
| Introduction and review of past workgroup efforts                                               |                         | Director Moody                     |  |  |
| Update on Medicaid reforms                                                                      | 11:00-11:25             | Director Sears                     |  |  |
| Update on education reforms and why 2018 is the perfect time to launch school-based health care |                         | Superintendent DeMaria             |  |  |
| Get the group's thoughts on key design decisions                                                |                         |                                    |  |  |
| What are the characteristics of schools and primary care providers (PCPs) that participate?     |                         | ODE and ODM small<br>group leaders |  |  |
| What should the care delivery model look like between schools and primary care providers?       | 11:25-12:25             |                                    |  |  |
| What incentives could encourage schools and primary care providers to participate?              |                         |                                    |  |  |
| Reconvene group and share learnings from breakouts                                              |                         |                                    |  |  |
| Establish an engagement plan going forward                                                      |                         |                                    |  |  |
| 2018 timeline for school-based health care rollout                                              | 12:25-12:30             | Director Meedy                     |  |  |
| Operating model for upcoming workgroup sessions                                                 | 12.25-12.30             | Director Moody                     |  |  |
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# Introduction



## **Our discussion**

The last meeting of this workgroup in 2014 started a statewide discussion around the importance of and potential for school-based healthcare to support academic outcomes

### **Our outcomes**

The workgroup forged an initial view of how school-based healthcare could work, designed a framework for a school support toolkit and built a research base of successful school-based healthcare models both in and out of Ohio

Financially reward primary care practices that focus on better student health Identify proven Support districts partners who to create can assist to partnerships that improve student improve student health health



Since the last workgroup discussion, Ohio has made great strides in improving the quality of healthcare

# Medicaid

## **Patient-centered medical homes**

Designed Comprehensive Primary Care in collaboration with providers and payers to create a broader, more holistic version of care – now 44% of Ohioans on Medicaid are enrolled

### **Transforming behavioral health care**

Ohio's Behavioral Health Redesign provides members access to new services and incorporates behavioral health services into managed care



Ohio has also embraced school improvement practices focused on supporting students both in and out of the classroom

## Education

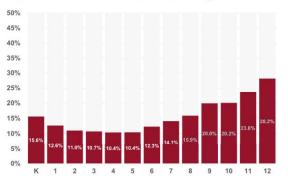


Ohio's school improvement efforts recognize that keeping students in the classroom and addressing basic health needs are important contributors to improved academic outcomes

### **School improvement looks beyond academics**

Efforts to promote school improvement have highlighted the need to address health issues as a precursor to student learning - when students' health care needs are met, their readiness for learning is enhanced

#### **Chronic Absenteeism by Grade**





There is urgency to act

Given all of the work in the past few years, 2018 is the perfect time to roll out school-based healthcare

There is collaboration between stakeholders

ODE, ODM and ODH have fostered a unique partnership

ODE built a school improvement planning process that places focus on academic outcomes for the students that need it most

## The timing is right

House Bill 410 and Ohio's ESSA submission both place a unique emphasis on schools keeping students in the classroom

The establishment of Comprehensive Primary Care incentivizes health care providers to better support the needs of Ohioans on Medicaid

Ohio could focus school-based healthcare efforts on two academic goals that other SBHC initiatives have been shown to improve

**Reduce rate of chronic absenteeism** 

Reduce number of students in restrictive classroom environments

#### They are linked to both health and academic outcomes

Students who need dental care, eyeglasses or suffer from other health issues are more likely to be chronically absent and less likely to respond to academic improvement efforts Students with emotional or behavioral disorders are more likely to be taught outside the general classroom environment and/or provided a special needs assistant<sup>2</sup>

Chronic absenteeism is associated with lower math and reading achievement outcomes, educational engagement and social engagement<sup>1</sup> Highest student academic outcomes are associated with placement in the least restrictive classroom environment

#### They can be impacted by SBHC interventions

SBHC initiatives have demonstrated a substantial effect on absenteeism (e.g. SBHC vaccination program reduced absenteeism by 63% at ~50 LA schools)

Early interventions to mitigate emotional and behavioral disorders are associated with fewer students in restrictive classroom environments and reduced system cost



# Guiding principles for the SBHC program



### The SBHC program should

- Function as an opt-in model for families, schools and primary care providers
- Provide support resources to any school, as well as enhanced support for schools that need it most
- Remain cost neutral or lower cost than alternative options

#### The SBHC program should not

- Require mandatory participation of any stakeholder
- Exclude any schools that want to participate nor serve as a one-size fits all model
- Add an incremental new cost in already heavily constrained school budgets



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# Three design questions for discussion



What are the characteristics of schools and PCPs that participate at each level of the model?

What should the care delivery model look like between schools and PCPs?

What non-financial and financial incentives could encourage schools and PCPs to participate?

# Two-tiered support model: Any school and PCP can partner, but schools with the greatest need receive enhanced support

|                                 | A Baseline SBHC –<br>for any school and PCP                                                                                                               | B Enhanced SBHC –<br>for schools with greatest need                                                                                                                                                                                                         |                                                                                                                                     |
|---------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------|
| Partner-<br>ship<br>eligibility | <ul><li>All schools</li><li>All PCPs</li></ul>                                                                                                            | <ul> <li>Target schools based on metrics including:<br/>chronic absenteeism, prevalence of specific<br/>conditions, prevalence of IEPs or 504 plans,<br/>Medicaid enrollment, etc.</li> <li>Only PCPs enrolled in Comprehensive Primary<br/>Care</li> </ul> | Questions to                                                                                                                        |
| School<br>activities            | <ul> <li>Secure parental consent</li> <li>Inform parents of SBHC partnership</li> </ul>                                                                   | <ul> <li>Secure parental consent</li> <li>Inform parents of SBHC partnership</li> <li>Facilitate PCP appointments</li> <li>Provide physical space or transport to PCP offices</li> </ul>                                                                    | <ul> <li>consider:</li> <li>1) Which metrics<br/>should define<br/>high-support<br/>schools?</li> <li>2) What activities</li> </ul> |
| School<br>support               | <ul> <li>Access to SBHC toolkit (includes parental<br/>consent forms, data-sharing agreements,<br/>etc)</li> </ul>                                        | <ul> <li>Access to SBHC Toolkit</li> <li>Potentially increased Medicaid Schools<br/>Program funding</li> <li>Potential direct technical assistance</li> </ul>                                                                                               | <ol> <li>What activities<br/>should be<br/>required of<br/>schools?</li> <li>What activities</li> </ol>                             |
| PCP<br>activities               | <ul> <li>Reserve slots for SBHC appointments</li> <li>Share academically relevant diagnoses</li> </ul>                                                    | <ul> <li>Reserve slots for SBHC appointments</li> <li>Share academically relevant diagnoses</li> <li>Potentially set up satellite clinic at schools</li> </ul>                                                                                              | should be<br>required of<br>PCPs?<br>4) What should be                                                                              |
| PCP<br>support                  | <ul> <li>Traditional Medicaid payments (plus<br/>additional payments for PCPs enrolled in the<br/>Ohio Comprehensive Primary Care<br/>program)</li> </ul> | <ul> <li>Comprehensive Primary Care program benefits</li> <li>Potentially increased per member per month<br/>(PMPM) payments</li> <li>Possible non-financial incentives</li> </ul>                                                                          | in the school<br>support toolkit?                                                                                                   |

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# Care delivery model: Possible partnerships between schools and PCPs require a tradeoff between ease and benefit for all involved

| Potential care delivery models<br>between PCPs and schools for<br>Enhanced SBHC                                                                              | Ease for schools                                                                                             | Ease for PCPs                                                       | Benefit to students and community                                                                            |                                                                                                                                                           |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>In-school, full time</b><br>SBHC clinic provides medical<br>support on campus during<br>school hours                                                      | Low –<br>Requires dedicated<br>physical space, taking<br>students out of class                               | Low –<br>Requires<br>dedicated PCP<br>staff                         | High –<br>Immediacy of treatment;<br>presence strengthens<br>SBHC partnership; could<br>include family care  | Questions to consider:                                                                                                                                    |
| <b>In-school, regular schedule</b><br>SBHC PCP provides medical<br>support on campus at designated<br>times (e.g., weekly)                                   | Medium –<br>Requires temporary<br>physical space, taking<br>students out of class                            | <b>Medium –</b><br>Requires school<br>visits                        | Medium –<br>Students receive frequent,<br>convenient medical care                                            | <ol> <li>What kinds of<br/>schools will be<br/>most successful<br/>in each model?</li> <li>What logistical</li> </ol>                                     |
| <b>Mobile clinic, regular schedule</b><br>SBHC PCP provides medical<br>support at mobile clinic near<br>campus at designated times (e.g.,<br>weekly)         | Medium –<br>Need to take students<br>from class; need secure<br>space; requires funding<br>for mobile clinic | <b>Medium –</b><br>Requires school<br>visits                        | Medium –<br>Students receive frequent,<br>convenient medical care;<br>not conducive for<br>behavioral health | <ul> <li>challenges must<br/>be overcome in<br/>each model?</li> <li>3) What other<br/>models could be<br/>successful (e.g.<br/>telemedicine)?</li> </ul> |
| Off-site, by appointment with<br>school-provided transport<br>Schools facilitate appointments and<br>transportation for consultations at<br>SBHC PCP offices | Low –<br>Need funding and<br>capacity to facilitate<br>appointments, manage<br>and provide transport         | High –<br>No travel or<br>changes to<br>existing<br>operating model | Low –<br>Likely to experience limited<br>uptake due to complex<br>logistics outside of school<br>hours       | 4) What types of<br>health<br>interventions<br>can and cannot<br>happen in each<br>model?                                                                 |
| NOT EXHAUSTIVE                                                                                                                                               |                                                                                                              | Confi                                                               | dential and Proprietary / 13                                                                                 | O <b>hio</b> .gov                                                                                                                                         |

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# Stakeholder incentivization: SBHC can encourage schools and PCPs to participate with a mix non-financial and financial factors

|         | SBHC value proposition                                                                          | Base-level benefits                                                                                                                                                     | Potential additional incentives                                                                                                                                                                                                                                                        |                                                                                                                                                                                                                                                                                                                                 |
|---------|-------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Schools | <ul> <li>Improving<br/>both student<br/>health and<br/>academic<br/>outcomes</li> </ul>         | <ul> <li>Access to SBHC<br/>toolkit and<br/>technical<br/>assistance</li> <li>Title I/state funding</li> <li>Flexibility of funds</li> </ul>                            | <ul> <li>Transparency of<br/>outcomes / recognition</li> <li>Financial support (e.g.<br/>foundations, local<br/>businesses, healthcare<br/>providers)</li> <li>Medicaid Schools<br/>Program funding</li> <li>Rent to PCPs for space</li> <li>Attendance-related<br/>funding</li> </ul> | <ul> <li>Questions to consider:</li> <li>1) Which incentives will most encourage PCPs to participate?</li> <li>2) Which incentives will most encourage schools to participate?</li> <li>3) What will be the key sources of financial support?</li> <li>4) What are other incentives not listed that should be added?</li> </ul> |
| PCPs    | <ul> <li>Improving<br/>patient<br/>health and<br/>simplifying<br/>access to<br/>care</li> </ul> | <ul> <li>Comprehensive<br/>Primary Care<br/>(CPC) benefits</li> <li>PMPM<br/>payments</li> <li>Shared cost<br/>payment</li> <li>Additional patient<br/>reach</li> </ul> | <ul> <li>Transparency of outcomes<br/>and recognition</li> <li>Increased PMPM<br/>payments</li> <li>CPC enrollment for non-<br/>CPC eligible providers<br/>(e.g. dentists)</li> </ul>                                                                                                  |                                                                                                                                                                                                                                                                                                                                 |



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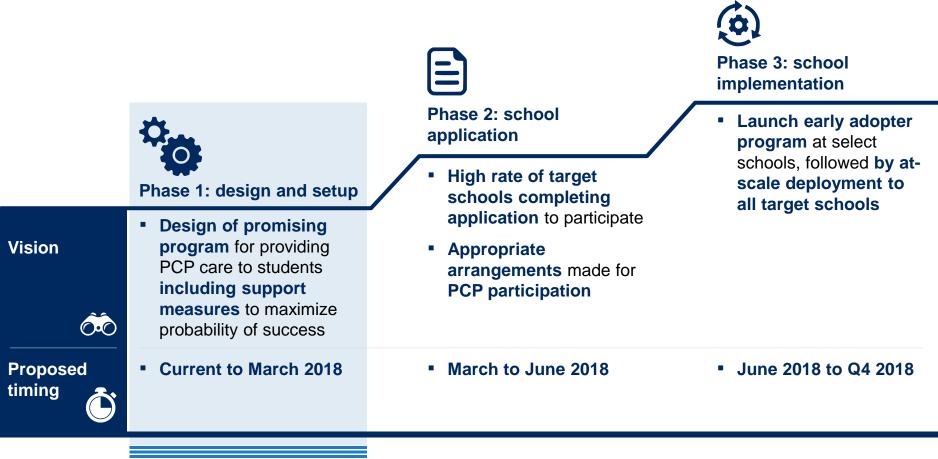
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# Vision for school-based healthcare in 2018



#### Next steps with this workgroup

- Small-group follow-up calls over the course of February as needed on specific design questions
- The whole group reconvenes on 3/14 to align on school toolkit supports, review a refined engagement plan and program narrative and preview activities for phase 2

## Handouts

Well-designed national school-based healthcare initiatives have shown measurable impact on academic and health outcomes

## **Type of SBHC intervention outcomes**

|                                 | Example outcomes                                                                                                                                                                        |                                                                                                                                                              |
|---------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Academic<br>achievement         | <ul> <li>Improved grades</li> <li>Improved test scores</li> <li>Increased classroom engagement</li> </ul>                                                                               | The Connecticut SBHCs found a 31% decrease in course failure among the 16K+ students that received services                                                  |
| Academic-<br>related<br>outcome | <ul> <li>Lower rate of absenteeism</li> <li>Connection with a role model</li> <li>Reduced academic stress</li> <li>Improved community perception of school quality or safety</li> </ul> | Students and parents in 400+ SBHC<br>schools rated "academic expectations"<br>and "school engagement" significantly<br>higher than those in non-SBHC schools |
| Health<br>outcome               | <ul> <li>Improved vaccination rate</li> <li>Reduced teen pregnancy rate</li> <li>Improved physical health</li> <li>Improved family health</li> </ul>                                    | In ~25 San Diego schools, the nutrition intervention significantly reduced BMI among boys <sup>1</sup>                                                       |

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# Health issues most tied to student absenteeism and relevant SBHC interventions

| Health issues              | Relevant statistics and description of SBHC intervention                                                                                                                                                                                                                                |
|----------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Asthma                     | <ul> <li>~10% of students nationally aged 4-14 are diagnosed with asthma and are 3X more likely to<br/>be commonly absent than their peers; this may be underdiagnosed in Ohio, as only 5% of<br/>students had an asthma Medicaid claim in 2017<sup>1</sup></li> </ul>                  |
|                            | <ul> <li>SBHCs improve asthma control by managing asthma triggers and treating asthma-related episodes</li> </ul>                                                                                                                                                                       |
| Oral Health                | <ul> <li>20% of students ages 5-11 have at least one untreated decayed tooth; students in low-<br/>income communities are twice as likely to miss school for oral health reasons, with 73%<br/>missing at least 2 days<sup>2</sup></li> </ul>                                           |
| $\widehat{\mathbf{N}}^{+}$ | <ul> <li>School-based dentists identify dental issues and increase knowledge on proper dental<br/>hygiene</li> </ul>                                                                                                                                                                    |
| Mental / behavioral        | <ul> <li>12% of Ohio students had a Medicaid claim for a mental or behavioral health issue in 2017,<br/>including 17% of high schoolers; 70% of US adolescents with mental or behavioral health<br/>issues do not get the care they need<sup>3</sup></li> </ul>                         |
|                            | <ul> <li>Interventions to increase awareness/reduce stigma of mental and behavioral health issues,<br/>improve access to care, and change behaviors to support positive socio-emotional growth</li> </ul>                                                                               |
| Vision                     | <ul> <li>Students that participated in a free eyeglasses intervention in Florida were associated with<br/>an increased probability of passing the standardized reading test by 2.5 percentage points<br/>and the standardized math test by 3.4 percentage points<sup>4</sup></li> </ul> |
| $\odot$                    | <ul> <li>Interventions to identify vision issues and increase access to vision care</li> </ul>                                                                                                                                                                                          |
| Immunizations              | <ul> <li>An immunization intervention in Los Angeles decreased absenteeism by 63%<sup>5</sup></li> </ul>                                                                                                                                                                                |
| ( )                        | <ul> <li>SBHCs provide a provision of immunizations necessary for school attendance and/or<br/>beneficial for health outcomes (e.g., flu)</li> </ul>                                                                                                                                    |

2 "Chronic Absenteeism" from the Health Schools Campaign

3 Data from Ohio Department of Medicaid, Ohio Department of Health; "Key Mental Health Statistics", National Center of Inclusive Education

4 Florida Vision Quest 5 LA FluMist vaccination program

# PCP interventions have relied upon a few consistent public and private funding options

| Most common funding options for SBHCs <sup>1</sup>       | Examples                                                                                                 | Sponsors include                                                                                                 |
|----------------------------------------------------------|----------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------|
| State and federal governments                            | FL Vision: Free vision screenings for elementary school students, Asthma Self-Management for Adolescents | Title I Funding, New York Department of Education                                                                |
|                                                          | Vision                                                                                                   |                                                                                                                  |
| Private organizations<br>(e.g. foundations)              | Elev8 Chicago primary care services, SBIRT<br>Substance Use Prevention                                   | The Atlantic Philanthropies, Conrad N.<br>Hilton Foundation                                                      |
|                                                          |                                                                                                          |                                                                                                                  |
| In-kind contributions<br>(e.g. from school<br>districts) | Connecticut Association of School-Based Health<br>Centers, Seattle School-Based Health Centers           | LEAs, local community centers, local government, local healthcare providers and payers, local education councils |
|                                                          |                                                                                                          |                                                                                                                  |
| Patient-care revenue<br>(e.g. Medicaid, private          | Washington State Take Charge, Rural Kentucky<br>HPV vaccination program                                  | Medicaid, Lake Cumberland District Health<br>Department                                                          |
| insurance)                                               | Washington State<br>Health Care Authority UKHealthCare                                                   |                                                                                                                  |
|                                                          |                                                                                                          |                                                                                                                  |

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